

# PALM BEACH COUNTY ZONING APPLICATION STAFF REPORT

### **ZONING COMMISSION, SEPTEMBER 5, 2024**

## A. Application Summary

### I. General

Application Name: Southern Trucks, Z-2023-01162
Control Name: Southern Trucks (1996-50029)
Applicant: 7777 Southern Blvd, LLC

Owner: 7777 Southern Blvd, LLC

Agent: Planning and Entitlements, LLC - Tara-Lynn Patton

Project Manager: Imene Haddad, Senior Site Planner, AICP

**Title/Request: Title:** an Official Zoning Map Amendment **Request:** to allow a rezoning from the Agricultural Residential (AR) Zoning District to the Light Industrial (IL) Zoning District on 6.30 acres

**Application Summary:** The request is for the Southern Trucks application. The site is vacant and has no prior approvals by the Board of County Commissioners (BCC).

The request proposes to rezone the site from the Agricultural Residential (AR) Zoning District to the Limited Industrial (IL) Zoning District. The rezoning would allow the development of Contractor Storage Yard for the storage of Commercial Vehicles through the administrative Development Review Officer (DRO) application process. Access will be from Hooper Road.

#### II. Site Data

Acres: 6.30 acres

Location: North side of Southern Boulevard, approximately 0.25 mile east of Benoist

Farms Road

Parcel Control: 00-42-43-27-05-006-4201; 00-42-43-27-05-006-5000

Future Land Use: Industrial (IND)

**Zoning District:** Agricultural Residential District (AR)

Proposed Zoning: Limited Industrial (IL)

Tier: Urban/Suburban

**Utility Service:** Palm Beach County Water Utilities

Overlay/Study: N/A
Neighborhood Plan: N/A
CCRT Area: N/A

Comm. District: 2, Commissioner Gregg K. Weiss

### III. Staff Assessment & Recommendation

**ASSESSMENT:** Staff has evaluated the standards listed under Article 2.B.7.A.2, and determined that the requests meet the standards of the ULDC subject to the Condition of Approval as indicated in Exhibit C.

**STAFF RECOMMENDATION**: Staff recommends approval of the request, subject to the Condition of Approval as indicated in Exhibit C.

**PUBLIC COMMENT SUMMARY:** At the time of publication, Staff had received no contact from the public regarding this application in regards to general information.

## IV. Hearing History

**ZONING COMMISSION:** Scheduled for September 5, 2024

BCC HEARING: Scheduled September 26, 2024

## B. Data & Analysis

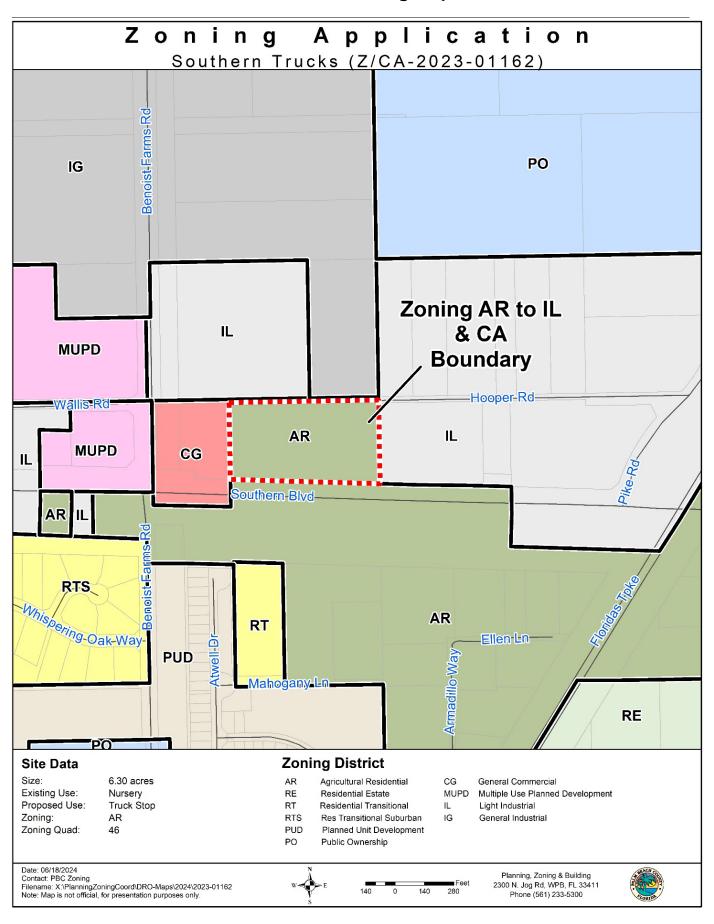
The supporting data and analysis is provided within the following Exhibits.

| I. Exhibits |                                  | Page  |
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## **Exhibit A - Future Land Use Map**



**Exhibit A - Zoning Map** 



## **Exhibit B - Standards Analysis & Findings**

### FINDINGS:

Official Zoning Map Amendment (Rezoning) to a Standards District Standards:

Article 2.B.7.B.2, Standards for an Official Zoning Map Amendment (Rezoning) to a Standard District are indicated below with Staff Analysis. A request that fails to meet any of these Standards shall be deemed adverse to the public interest and shall not be approved by the Commission.

- a. Consistency with the Plan The proposed amendment is consistent with the Plan.
- o Consistency with the Comprehensive Plan: The proposed amendment is consistent with the Goals, Objectives and Policies of the Comprehensive Plan, including previous Land Use Amendments, densities and intensities of use.
- o Relevant Comprehensive Plan Policy: Future Land Use Element Policy 2.2.1-j establishes consistent residential zoning districts with their corresponding Future Land Use designation in Table 2.2-f.1, Non-Residential Future Land Use Zoning Consistency. The proposed Light Industrial (IL) Zoning District is consistent with the Industrial (IND) Future Land Use designation.
- o Intensity: The request does not include a site plan; however, the justification indicates an intent to request approval for a Contractor Storage Yard through the administrative DRO process. The maximum Floor Area Ratio (FAR) of 0.85 is allowed for the Industrial future land use designation in the Urban/Suburban Tier (0.85 maximum FAR x 6.30 acres or 274,346 surveyed square feet (sq. ft.)= 233,194 sq. ft. maximum).
- o Special Overlay District/ Neighborhood Plan/Planning Study Area: The site is not located within any neighborhood plans, overlays or plan study areas as identified in the Comprehensive Plan.
- **b.** Consistency with the Code The proposed amendment is not in conflict with any portion of this Code, and is consistent with the stated purpose and intent of this Code.

The subject site is currently zoned Agricultural Residential District (AR). The proposed rezoning to Light Industrial (IL) standard Zoning District is consistent with the Industrial (IND) future land use designation pursuant to Table 2.2.1.f.1 of the Comprehensive Plan. The Applicant's intent is to develop the property with a Contractor's Storage Yard for the storage of Commercial Vehciles, and has submitted a DRO application DRO-2023-01858 to obtain a use approval, should the rezoning be approved. The subject site is currently vacant.

- o *Property Development Regulations:* As proposed, the property meets the requirements as indicated under Table 3.D.1.A Property Development Regulations for minimum lot dimensions of 1 ac., 100 ft. of width and frontage, and 200 ft. of depth.
- o Location/Uses: The subject property is located on the north side of Southern Boulevard, and surrounded by properties zoned and developed with industrial and commercial uses. Though the Applicant is proposing a Contractor's Storage Yard, other permitted uses within this district include but not limited to Warehouse, General Repair and Maintenance, Manufacturing, etc.
- c. Compatibility with Surrounding Uses The proposed amendment is compatible, and generally consistent with existing uses and surrounding zoning districts, and is the appropriate zoning district for the parcel of land. In making this finding, the BCC may apply an alternative zoning district

The proposed rezoning is compatible and generally consistent with the existing uses and the surrounding zoning districts. To the north and east the adjacent properties are zoned Light Industrial (IL) and General Industrial (IG). The property to the west is zoned Commercial General (CG) and to the south of the property across from Southern Boulevard is a South Florida Water Management District Canal. Across the Canal are AR and RT residential lots. The proposed zoning amendment is generally consistent with existing uses and surrounding zoning districts, and is separated from the residential to the south by Southern Boulevard and the C-51 Canal.

- **d. Effect on Natural Environment** The proposed amendment will not result in significantly adverse impacts on the natural environment, including but not limited to water, air, stormwater management, wildlife, vegetation, wetlands, and the natural functioning of the environment.
- *Vegetation Protection*: The site is an existing nursery. There are native vegetation species that exist on the site. Native vegetation that cannot be preserved in place are being either relocated or mitigated. The application for the Protection of Native Vegetation Approval will be required to be submitted prior to the approval by the DRO.
- Wellfield Protection Zone: This property is not located within Wellfield Protection Zone.
- o Irrigation Conservation Concerns And Surface Water: All new installations of automatic irrigation systems shall be equipped with a water sensing device that will automatically discontinue irrigation during periods of rainfall pursuant to the Palm Beach County Mandatory Year-Round Landscape Irrigation Conservation Measures Ordinance, Ordinance No. 2022-007. Any non-storm water discharge or the maintenance or use of a connection that results in a non storm water discharge to the stormwater system is prohibited pursuant to Palm Beach County Stormwater Pollution Prevention Ordinance No. 93-15.
- Environmental Impacts: There are no significant environmental issues associated with this petition beyond compliance with ULDC requirements.
- **e. Development Patterns –** The proposed amendment will result in a logical, orderly, and timely development pattern.

The proposed rezoning will result in a logical, orderly, and timely development pattern. The Applicant is proposing to rezone the site to the IL Zoning District which is consistent with the IND Future Land Use Designation. The Applicant states that their intent is to develop a Contractor Storage Yard, although other uses would be permissible (subject to approval) within the Light Industrial District. Staff finds the rezoning to IL is logical, orderly, and timely development pattern with the adjacent properties.

f. Adequate Public Facilities – The proposed amendment complies with Art. 2.F, Concurrency (Adequate Public Facility Standards).

## OFFICE OF RESILIENCY

Staff has reviewed this application and have no comment.

### **ENGINEERING COMMENTS:**

The proposed Truck Parking Facility on an existing Nursery is expected to generate 150 fewer net daily trips, 3 fewer net AM peak trips, and 5 fewer net PM peak hour trips. Overall, the site is expected to generate 56 net daily trips, 1 net AM peak hour trips, and 5 net PM peak hour trips.

Since the proposed use generates less trips compared to those from the existing use on the site, a detailed analysis is not required and the project meets Palm Beach County TPS. The site will have access from Hooper Road on the northern boundary of the site and will close the existing access from Southern Blvd, as per the FDOT driveway approval condition.

### ADJACENT ROADWAY LEVEL OF SERVICE (PM PEAK)

Traffic volumes are in vehicles per hour

Segment: Southern Blvd from Benoist Farms Rd to Pike Rd

Existing count: Eastbound=2792, Westbound=3403
Background growth: Eastbound=471, Westbound=444

Project Trips: Eastbound=0, Westbound=0

Total Traffic: Eastbound=3263, Westbound=3847

Present laneage: 4 in each direction Assured laneage: 4 in each direction

LOS "D" capacity: 3590

Projected level of service: LOS D or better in eastbound direction but worse in the westbound direction

DRAINAGE STATEMENT: The subject site is located within the boundaries of Lake Worth Drainage District (LWDD). The Applicant's engineer states, "This project will have a positive outfall which will connect to the FDOT's drainage system along Southern Blvd. Any paving, grading and drainage improvements will be designed and constructed in accordance with the criteria stipulated by the Florida Administrative Code, the Palm Beach County (PBC) and Lake Worth drainage District (LWDD). The project will provide flood compensating storage as outlined by Palm Beach County prior to discharge. Finished floor elevations for

any new habitable structures will be set at or above the 100 Year – 3 Day Zero Discharge stage elevation for the site, or 12 inches above the highest pavement crown elevation for Hooper Road or Southern Boulevard. Grading of the site will ensure that no runoff will be directed towards or onto any adjacent properties or public rights of way. Any runoff will be directed to pervious areas onsite that can provide percolation. Perimeter grades will be set at the 25 Year – 3 Day stage and at the 100 Year – 1 Day stage along Southern Boulevard. Water quality treatment and water quantity volumetric requirements will be provided for the greater of 2 ½" times the percent impervious or 1" over the site area. Retention will be provided onsite in pervious areas such as swales or via an underground storage system. As the property is in the C-51 basin, adherence to the criteria for this basin will be implemented in any stormwater management design, site grading, and discharge limitations. The property borders Southern Boulevard (State Road 80); therefore, a Drainage Permit will be applied for through the Florida Department of Transportation. Any site grading along the south side of the property will include a perimeter grade that prevents runoff from the 25-Year - 3 Day storm event onto the FDOT right of way and other adjacent properties."

### **WATER AND WASTEWATER:**

Staff has reviewed this application and have no comment. The Water and Waste provider is Palm Beach County water Utility Department (PBCWUD). The Applicant has provided a letter (Exhibit G) dated October 18, 2023 indicating availability for the proposed development.

### PALM BEACH COUNTY HEALTH DEPARTMENT:

This project has met the requirements of the Florida Department of Health.

### **SCHOOL IMPACTS**:

The School Board has no comment regarding this non-residential application.

### PARKS AND RECREATION:

This is a non-residential application; therefore, Parks and Recreation Department ULDC requirements do not apply.

<u>FIRE PROTECTION</u>: Staff has reviewed this application and have no comment. The subject site is located within the boundaries of PBC Fire Station #34.



g. Changed Conditions or Circumstances – There are demonstrated changed site conditions or circumstances provided by the Applicant's Justification Statement that necessitate the amendment.

The Applicant has provided the following in the Justification Statement: "There are changed conditions or circumstances that necessitate the Rezoning. The Property is currently vacant and underutilized. As the area has grown, the need for additional specialized warehouse uses has increased such that Petitioner is seeking to develop the Property to provide better and improved services to the community. The growth of the County and surrounding area are changed circumstances that necessitate the requested Rezoning."

## **Exhibit C- Conditions of Approval**

## Official Zoning Map Amendment on 6.3 acres

## **DISCLOSURE**

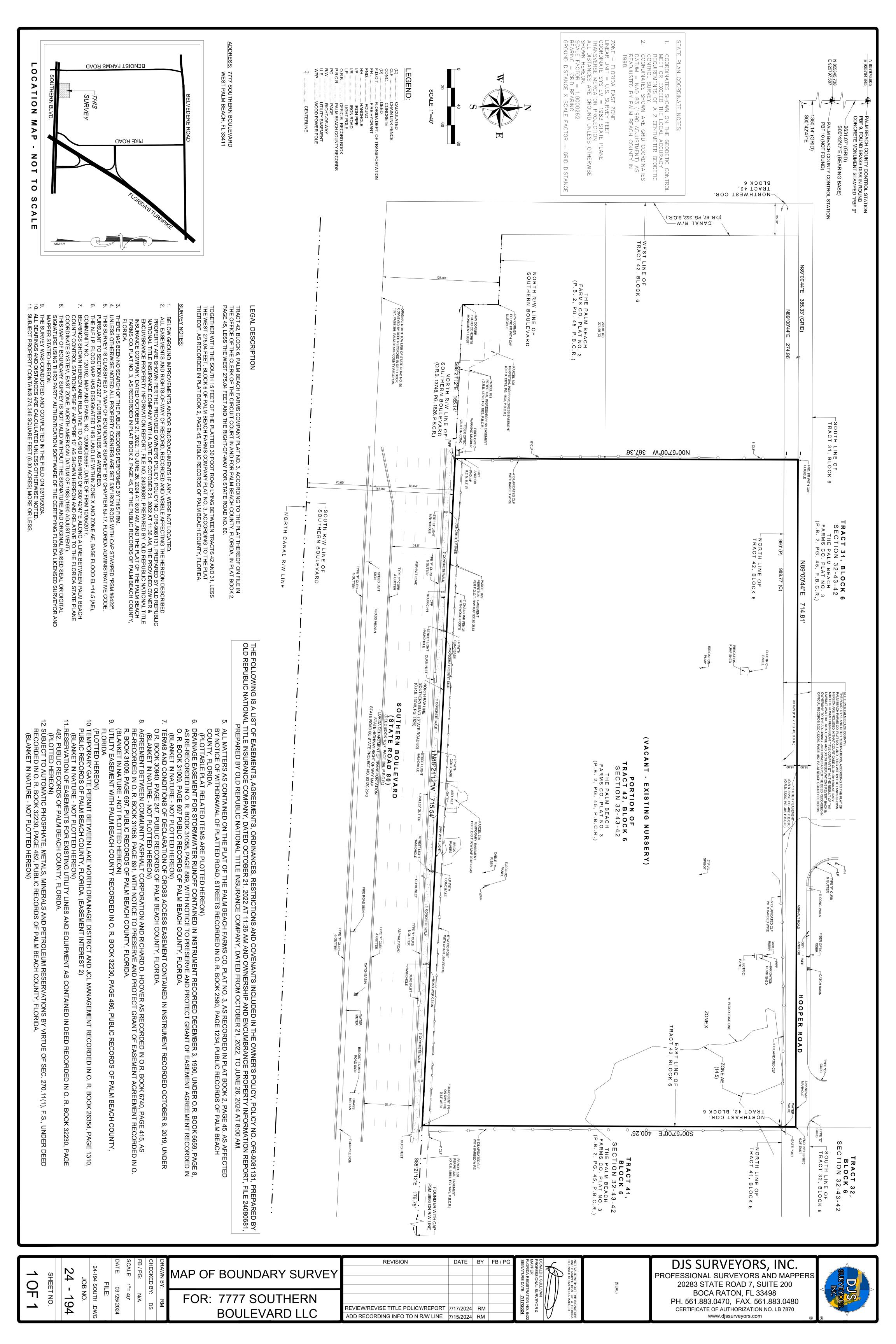
1. All applicable state or federal permits shall be obtained before commencement of the development authorized by this Development Permit.

## **Exhibit D - Project History**

| The site is vacant and has no prior approvals by the Board of County Commissioners (BCC). |  |
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## Exhibit E - Survey

Southern Trucks Z-2023-01162



## **Exhibit F - Disclosure**

PALM BEACH COUNTY - ZONING DIVISION

FORM#9

## DISCLOSURE OF OWNERSHIP INTERESTS - PROPERTY

[TO BE COMPLETED AND EXECUTED BY THE PROPERTY OWNER(S) FOR EACH APPLICATION FOR COMPREHENSIVE PLAN AMENDMENT OR DEVELOPMENT ORDER]

TO: PALM BEACH COUNTY PLANNING, ZONING AND BUILDING EXECUTIVE DIRECTOR, OR HIS OR HER OFFICIALLY DESIGNATED REPRESENTATIVE

STATE OF FLORIDA COUNTY OF PALM BEACH

| being by me first duly sv                      | vorn, under oath, deposes and states as fo   | rred to as "Affiant," who<br>ollows:             |
|--|--|--|
| Affiant is the [ ] indi e.g., president, part. | vidual or [x] Manager ner, trustee] of 7777 Southern Boulevard LLC   | [position -<br>[name                             |
| and type of entity -<br>ownership interest in  | e.g., ABC Corporation, XYZ Limited P<br>n real property legally described on the<br>roperty is the subject of an application | attached Exhibit "A" (the for Comprehensive Plan |
|  | lopment Order approval with Palm Beach   | County.  |
|  | lopment Order approval with Palm Beach 2550 Miami Road   | County.  |

- 3. Attached hereto as Exhibit "B" is a complete listing of the names and addresses of every person or entity having a five percent or greater interest in the Property. Disclosure does not apply to an individual's or entity's interest in any entity registered with the Federal Securities Exchange Commission or registered pursuant to Chapter 517, Florida Statutes, whose interest is for sale to the general public.
- 4. Affiant acknowledges that this Affidavit is given to comply with Palm Beach County policy, and will be relied upon by Palm Beach County in its review of application for Comprehensive Plan amendment or Development Order approval affecting the Property. Affiant further acknowledges that he or she is authorized to execute this Disclosure of Ownership Interests on behalf of any and all individuals or entities holding a five percent or greater interest in the Property.
- 5. Affiant further acknowledges that he or she shall by affidavit amend this disclosure to reflect any changes to ownership interests in the Property that may occur before the date of final public hearing on the application for Comprehensive Plan amendment or Development Order approval.
- Affiant further states that Affiant is familiar with the nature of an oath and with the penalties provided by the laws of the State of Florida for falsely swearing to statements under oath.

Disclosure of Beneficial Interest – Property form

Page 1 of 4

7. Under penalty of perjury, Affiant declares that Affiant has examined this Affidavit and to the best of Affiant's knowledge and belief, it is true, correct, and complete.

FURTHER AFFIANT SAYETH NAUGHT.

Scott Dai gai, Affiant
(Print Affiant Name)

NOTARY PUBLIC INFORMATION:

STATE OF FLORIDA COUNTY OF PALM BEACH

The foregoing instrument was acknowledged before me by means of [ ] physical presence or [ ] online notarization, this 5th day of My Start Dai gai (name of person acknowledging). He/she is personally known to me or has produced (type of identification) as identification and did/did not take an oath (circle correct response).

The foregoing instrument was acknowledged before me by means of [ ] physical presence or [ ] online notarization, this 5th day of My Start Dai gai have by the start of the

TARA-LYNN PATTON
MY COMMISSION # HH 115708
EXPIRES: August 7, 2025
Bonded Thru Notary Public Underwriters

Disclosure of Beneficial Interest – Property form Form # 9

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### EXHIBIT "A"

### **PROPERTY**

Tract 42, Block 6, Palm Beach Farms Company Plat No. 3, according to the Plat thereof on file in the Office of the Clerk of the Circuit Court in and for Palm Beach County, Florida, in Plat Book 2, Page 45, less the west 275.04 feet and the right-of-way for State Road No. 80.

Together with the South 15 feet of the Platted 30 foot Road lying between Tracts 42 and 31. Less the West 275.04 feet, Block 6 of Palm Beach Farms Company Plat No. 3, according to the Plat thereof, as recorded in Plat Book 2, page 45, Public Records of Palm Beach County, Florida.

Disclosure of Beneficial Interest – Property form Form # 9

Page 3 of 4

### **EXHIBIT "B"**

### DISCLOSURE OF OWNERSHIP INTERESTS - PROPERTY

Affiant must identify all entities and individuals owning five percent or more ownership interest in the Property. Affiant must identify individual owners. For example, if Affiant is an officer of a corporation or partnership that is wholly or partially owned by another entity, such as a corporation, Affiant must identify the other entity, its address, and the individual owners of the other entity. Disclosure does not apply to an individual's or entity's interest in any entity registered with the Federal Securities Exchange Commission or registered pursuant to Chapter 517, Florida Statutes, whose interest is for sale to the general public.

Address

| Name         | Address                                   |  |  |
|--------------|---|--|--|
| Scott Diagai | 2550 Miami Road Fort Lauderdale, FL 33316 |  |  |
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Disclosure of Beneficial Interest – Property form Form # 9

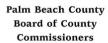
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## **Exhibit G - Utility Letter**



### Water Utilities Department Engineering

8100 Forest Hill Blvd. West Palm Beach, FL 33413 (561) 493-6000 Fax: (561) 493-6085 www.pbcwater.com



Gregg K. Weiss, Mayor

Maria Sachs, Vice Mayor

Maria G. Marino

Michael A. Barnett

Marci Woodward

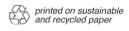
Sara Baxter

Mack Bernard

### County Administrator

Verdenia C. Baker

"An Equal Opportunity Affirmative Action Employer"



October 18, 2023

RE: 7777 Southern Blvd. PCN 00424327050064201 Service Availability Letter

Dear Ms. Patton,

This is to confirm that the referenced property is located within Palm Beach County Water Utility Department (PBCWUD) utility service area.

The nearest potable water is a 12" water main located adjacent to the subject property within Hooper Road. The nearest connection to sanitary sewer is a. 4" forcemain located approximately 500 feet east of the subject property on Hooper Road. The connection to the sanitary sewer will require the construction of a lift station.

If you have any questions, please give me a call at (561)493-6116.

Sincerely,

Jackie Michels, P.E, Project Manager

## **Exhibit - Drainage Statement**



# DRAINAGE STATEMENT 7777 SOUTHERN BOULEVARD

June 21, 2024

Control #: 1996-50029

Project #: TBD

Location: 7777 Southern Boulevard, West Palm Beach 33417

Section 32, Township 43 South, Range 42 East

Subject: 7777 Southern Boulevard Truck Parking

#### **Introduction**

The subject property is an existing developed parcel of land, located north of Southern Boulevard, south of Hooper Road, and just east of Benoist Farms Road in unincorporated Palm Beach County. The parcel is approximately 6.30 acres in area, with a commercial nursery, one ingress/egress driveway to Hooper Road and a paved driveway apron onto Southern Boulevard.

### **Project Description**

This project consists of an existing Industrial parcel of land which the County is allowing for truck parking/storage. In order to bring this property into compliance, the owner is adding new landscape buffers, asphalt driveways and parking and asphalt surface for the tractor trailer trucks. A 400 square foot building is being added for the truckers.

Most of the property except for the Northeast corner lie in FEMA Flood Zone X. The new building lies in FEMA Flood Zone X. The average of the site's existing elevations have been lowered to accommodate the new retention areas and landscape buffers. A pre-development vs post-development analysis has been completed showing the post-development stages are less than the pre-development stages. Therefore, no new perimeter berm was added and we are matching the existing elevations on all sides.

Water quality and stormwater attenuation are all provided within the dry swales and dry ponds. The total required water quality volume is listed in the water quality calculations and post-development calculations and all of this volume is provided within the dry swales and dry ponds. All swales are hydraulically connected.

This project provides total on-site retention. This property has a hardship in that the property is isolated from any drainage connection to a positive out-fall, therefore no outfall is provided at

this time. There are no historical off-site drainage that passes through this property. The septic tank and drain field will be east of the building and the potable/domestic water well will be the source of the water. See the attached drainage plan and cross sections.

### **Existing Site Conditions**

A commercial nursery borders the property to the east; Hooper Road to the north; Southern Station (Control #1983-00045), a convenience store with gas sales and restaurant borders the property to the west; and Southern Boulevard to the south. The property to the north of Register Road is currently owned and operated by Community Asphalt (Control #1989-00107).

Lake Worth drainage District (LWDD) or South Florida Water Management District (SFWMD) permits were not located for the existing developed improvements on the property. We believe that this property does not have any existing drainage permits.



The property, as currently developed, is generally graded flat. There is very little change in grade across the property. The site currently does not have any stormwater infrastructure, such as catch basins, manholes or piping. There is little to no impervious area onsite.



### **Proposed Site Conditions**

The proposed site plan includes a redevelopment of the property which will include the following:

- Building (400 SF)
- Truck parking for commercial vehicles
- Ingress/egress onto Hooper Road

The site will have the following land use coverage:

Total Site Area: 6.30 acres (274,346 square feet)

<u>Impervious Area</u>: 5.53 acres (240,677 square feet) 87.7%

Buildings 0.001 acres (400 square feet)
Pavement/Sidewalks 4.67 acres (202,881 square feet)

Pervious Area: 0.77 acres (33,669 square feet) 12.30%

Refer to the attached site plan.

### **Design Criteria**

F.E.M.A. Flood Zone for the new Building: Zone X; Above the 500-year flood plain

Minimum Perimeter Berm: 25 Year – 3 Day
Minimum Finished Floor Elevation: 100 Year – 3 Day
Control Water Elevation (set by LWDD): 10.90' NAVD

StormPre-StagePost-StageNote: All elevations are shown in N.A.V.D. '88100 year- 3day17.1716.7525 year- 3 day16.9516.48

Therefore, no 25year-3day perimeter berm is required.

Building is located in FEMA Flood Zone X

Design Finished Floor elevation = 17.00 NAVD

### <u>Rainfall</u>

Per SFWMD Rainfall Return Maps (https://geo-sfwmd.hub.arcgis.com/datasets):

10 Year – 3 Day: 10.20 inches 25 year – 3 Day: 12.00 inches 100 Year – 3 Day: 14.27 inches

## Conclusion

This project will have a positive outfall which will connect to the FDOT's drainage system along Southern Blvd. Any paving, grading and drainage improvements will be designed and constructed in accordance with the criteria stipulated by the Florida Administrative Code, the

Palm Beach County (PBC) and Lake Worth drainage District (LWDD). The project will provide flood compensating storage as outlined by Palm Beach County prior to discharge.

Finished floor elevations for any new habitable structures will be set at or above the 100 Year – 3 Day Zero Discharge stage elevation for the site, or 12 inches above the highest pavement crown elevation for Hooper Road or Southern Boulevard.

Grading of the site will ensure that no runoff will be directed towards or onto any adjacent properties or public rights of way. Any runoff will be directed to pervious areas onsite that can provide percolation. Perimeter grades will be set at the 25 Year – 3 Day stage and at the 100 Year – 1 Day stage along Southern Boulevard.

Water quality treatment and water quantity volumetric requirements will be provided for the greater of 2 ½" times the percent impervious or 1" over the site area. Retention will be provided onsite in pervious areas such as swales or via an underground storage system. As the property is in the C-51 basin, adherence to the criteria for this basin will be implemented in any stormwater management design, site grading, and discharge limitations.

The property borders Southern Boulevard (State Road 80); therefore, a Drainage Permit will be applied for through the Florida Department of Transportation. Any site grading along the south side of the property will include a perimeter grade that prevents runoff from the 25-Year - 3 Day storm event onto the FDOT right of way and other adjacent properties.

Permit applications for the proposed improvements will be submitted to the following agencies:

- Palm Beach County Building Division On-Site Drainage Review Application.
- Florida Department of Transportation (FDOT) Drainage Permit
- Lake Worth drainage District (LWDD)

STATE OF STA

Digitally signed by Shane Munson DN: c=US, o=Munson Design and Consulting Inc, dnQualifier=A01410 C00000188DFD11E9 20000B0C8, cn=Shane Munson Date: 2024.06.21 10:47:34 -04'00'

June 21, 2024

This item has been digitally signed and sealed by Shane Munson on the date adjacent to the seal. Printed copies of this document are not considered signed and sealed and the signature must be verified on any electronic copies.

